



# 2022 Program Year Community Development Block Grant Annual Action Plan

## EXECUTIVE SUMMARY (AP-05) 24 CFR 91.200(c), 91.220(b)

### Introduction

The primary goal of the City of Appleton's CDBG program is to "create a thriving urban community through the provision of assistance to low- and moderate-income households in the forms of basic shelter, affordable housing opportunities, expanded economic opportunities, suitable living environments, and supportive services for residential, financial, and social stability." This Annual Action Plan summarizes the goals and strategies that the City of Appleton will follow to achieve the intended outcomes for the 2022 program year (April 1, 2022- March 31, 2023).

### Summarize the objectives and outcomes identified in the Plan

The table located in **Annual Goals and Objectives (AP-20)** of this 2022 Annual Action Plan identifies the objectives and outcomes anticipated by the City of Appleton and its subrecipients for the 2022 program year.

A summary of the goals and expected outcomes table from the Strategic Plan section of the 2020-2024 Consolidated Plan is below for reference.

<i>5-Year Goals</i>	<i>5-Year Outcomes</i>
<b>Improve &amp; Maintain Housing Stock</b>	180 Owner-Occupied homes rehabilitated
<b>Homebuyer Assistance</b>	25 First-Time Homebuyers receive down payment assistance
<b>Rental Rehabilitation</b>	35 Rental Units rehabilitated
<b>Acquisition for New Housing</b>	20 New Housing Units
<b>Public Facilities Improvements &amp; Maintenance</b>	1,300 Persons assisted through allocations to community-based agencies for facility improvement & maintenance activities
<b>Neighborhood Revitalization</b>	6,000 Persons assisted through various public facility improvements
<b>Public Services</b>	800 Persons assisted through provision of various public services

**Table 1- 2020-2024 Strategic Plan**



## **Evaluation of past performance**

Typically, during the CDBG allocation process, the City of Appleton gives preference to projects that 1) are seeking one-time use of CDBG funding; 2) benefit City of Appleton residents in low- to moderate-income census tracts; 3) add housing units to the City's tax base; 4) demonstrate complementary sources of funding; and 5) serve special needs populations. During the 2020 program year, however, much like other communities across the nation, the primary focus of several sources of CDBG funding (including CDBG-CV1, CDBG-CV2, and CDBG-CV3) was to prevent, prepare for, and respond to the impacts of the COVID-19 pandemic. While the entitlement grant for 2021 followed the preferences, CDBG-CV funds and progress made with those funds throughout 2021 were primarily through the provision of public service activities.

## **Summary of Citizen Participation Process and consultation process**

The City of Appleton's Citizen Participation Plan requires that a public hearing [to identify housing and community development needs] be held annually in conjunction with a regularly scheduled Community & Economic Development Committee meeting. This public hearing is relevant to the CDBG competitive application process, and for the 2022 program year was held on September 8, 2021. No comments were received. Notification of this public hearing was published in the City's local newspaper, posted on the City of Appleton's website, and emailed out to community agencies and nonprofit organizations.

The City implements a mandatory, pre-application CDBG training session for all interested community partners. This meeting session is also an opportunity for community partners to provide comment on the needs in the City for the upcoming program year. This meeting was posted virtually on August 16, 2021. Interested non-profit organizations were able to participate in the self-paced virtual platform until Monday, August 31. To be considered eligible for 2022 funding, organizations were required to complete and submit an online questionnaire that demonstrated understanding and knowledge of the content covered during the training. A total of 11 organizations participated and were confirmed eligible.

## **Summary of public comments**

### ***2020-2024 Consolidated Plan***

While generating the 2020-2024 Consolidated Plan, the City advertised an internet-based survey (available in English, Hmong, and Spanish), hosted two public hearings to gather input from citizens about future uses of CDBG funds, and welcomed comments during two separate 30-day public comment periods. In addition, City staff conducted one-on-one interviews with representatives of various agencies in the community to identify highest priority needs of the Appleton population. Results of these efforts include:

- 358 responses to the internet-based surveys;
- 22 one-on-one interviews;
- 21 attendees engaged during the public hearings

### ***2022 Annual Action Plan***

During both the pre-application session and the scheduled public hearing, the community was presented with opportunities to express value and importance in funding affordable housing, public facility improvements, and public service projects for the 2022 program year. No comments were received.

## Summary of comments or views not accepted and the reasons for not accepting them

The City of Appleton accepted all comments provided during the public engagement process.

### Summary

The City of Appleton's 2020-2024 Consolidated Plan was prepared as a guide for the expenditure of CDBG funds based on input from citizens and community agencies regarding the needs of the community and use of funds; an assessment of needs in the community related to housing and community development; and an analysis of the area's market.

The 2020-2024 Consolidated Plan provides a framework and a path for furthering affordable housing and community development efforts including increasing homeownership opportunities, preserving existing housing, revitalizing neighborhoods, expanding affordable rental options, furthering efforts to reach a functional zero for homelessness, supporting job training, expanding small business technical assistance, improving infrastructure in low to moderate income neighborhoods and renovating or expanding community and neighborhood facilities. The awarded subgrantees of the 2022 CDBG funds intend to administer activities that promote affordable housing opportunities, public service programming for the area's at-risk and homeless population, and public facility improvements for a local substance abuse treatment program.

## LEAD & RESPONSIBLE AGENCIES (PR-05) 91.200(b)

Agency/Role	Name	Department/Agency
CDBG Administrator	APPLETON	City of Appleton

Table 2 – Responsible Agencies

The City of Appleton's Community Development Specialist is responsible for preparing and administering the Consolidated Plan, as well as administering the CDBG program in its entirety.

### Consolidated Plan Public Contact Information:

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## CONSULTATION (AP-10) 91.100, 91.200(b), 91.215(l)

### Introduction

The 2020-2024 Consolidated Plan development was achieved utilizing online surveys, conducting various interviews, and holding multiple public hearings. The City of Appleton consulted with several agencies,

as well as sources from the private market, to obtain a thorough understanding of the community's needs.

On a scale of 1 to 5, with 1 being the least important and 5 being the most important, respondents ranked the importance of funding eligible activities as follows:

*Housing*

- 33 % ranked senior housing rehabilitation as most important (5)
- 36 % ranked homeowner accessibility improvements as most important (4)
- 75 % stated that the need for senior housing rehabilitation will need to increase over the next 5 years

*Public Services*

- 60 % indicated that funding homeless prevention programs was most important (5)
- 57 % indicated that funding domestic abuse programs was most important (5)
- 72 % stated that the need for homeless prevention services will need to increase over the next 5 years

*Neighborhoods*

- 47 % ranked neighborhood improvements as most important (5)
- 38 % ranked improvement of public spaces as most important (5)
- 68 % stated that the need for neighborhood improvements will need to increase over the next 5 years

Of the three general activity categories- Housing, Public Services and Community Development- most respondents ranked Housing as the highest priority need, followed by Public Services and Community Development. These rankings were affirmed by representatives during the 22 organization interviews.

**Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))**

The City of Appleton enhances coordination between public and private service providers and agencies through a variety of activities. City staff are invested in several roles with numerous agencies in the community that address housing, health, mental health, and other services, including but not limited to at-large members, board members, consultants, and sponsors.

*Housing*

- Fox Cities Housing Coalition (member, CD Specialist-2022 Vice President)
- Wisconsin Balance of State Continuum of Care (member, at large)
- Appleton Housing Authority
- Greater Fox Cities Habitat for Humanity
- Rebuilding Together Fox Valley

*Health & Mental Health*

- Outagamie County Health & Human Services

- Calumet County Health & Human Services
- Winnebago County Health & Human Services
- ThedaCare
- Appleton Public Health
- Valley Packaging Inc.
- NEW Mental Health
- Ascend

*Other Service Providers*

- Pillars Adult Shelter
- Pillars Adult & Family Shelter
- Boys & Girls Club
- YMCA
- Goodwill Industries of Northeast Wisconsin
- Fox Valley Technical College
- Safe Families
- UW-Madison Extension (Rent Smart Program)
- Harbor House
- ADVOCAP
- Salvation Army of the Fox Cities
- Apricity, Inc.
- Appleton Area School District
- LEAVEN, Inc.

A complete list of agencies and service providers that the City of Appleton has partnered with in an effort to increase and improve the quality of housing and services can be found in Appendix B of this Plan.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The City of Appleton serves as the Lead Agency in the Wisconsin Balance of State Continuum of Care membership, as well as in the Continuum of Care (CoC) and Emergency Homeless and Housing (EHH) grant application processes. City of Appleton staff administer grant funding for several agencies under three CoC Rapid Re-Housing programs and an EHH grant.

Agencies funded through the CoC and EHH grants directly serve the homeless population and provide supportive service programming. City of Appleton staff work collaboratively together with these agencies- and all agencies in the Fox Cities Housing Coalition - to address the needs of the homeless population in the City of Appleton and surrounding community.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate EHH funds, develop performance standards for and evaluate outcomes of projects and activities assisted by EHH funds, and develop funding, policies and**



**procedures for the operation and administration of HMIS**

As the Lead Agency for the Continuum of Care (CoC) and Emergency Solutions Grant (ESG) funding, the City of Appleton collaborates and consults with partnering community organizations during the allocation of funds, the development of performance standards and evaluation of outcomes, and development of funding policies and procedures associated with the Homeless Management Information System (HMIS). Consultation is conducted during one-on-one meetings with community organizations, during Wisconsin Balance of State Continuum of Care meetings, and during Fox Cities Housing Coalition meetings.

**Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities**

1	Agency/Group/Organization	Appleton Downtown Inc. (ADI)
	Agency/Group/Organization Type	Planning Organization
	What section of the Plan was addressed by Consultation?	Market Analysis  Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	City of Appleton staff met with ADI members during a regularly scheduled monthly meeting, inquiring about economic development strategies and initiatives that are currently in place or may be undertaken in the next five years.
2	Agency/Group/Organization	City of Appleton Health Department
	Agency/Group/Organization Type	Health Agency  Other Government: Local
	What section of the Plan was addressed by Consultation?	Lead-Based Paint Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	A City of Appleton Public Health Officer was interviewed to determine action taken to evaluate and reduce the number of children affected by lead-based paint hazards, and the potential for additional efforts in the future.
3	Agency/Group/Organization	Pillars, Inc.



	Agency/Group/ Organization Type	Housing Services: Housing Services: Persons with Disabilities Services: Victims of Domestic Abuse Services: Homeless
	What section of the Plan was addressed by Consultation?	Housing Needs Assessment Homeless Needs: Chronically Homeless Homeless Needs: Families with Children Homeless Needs: Veterans Homelessness Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Pillars' Executive Director, Crisis Director, Stable Housing Director, and Supportive Services Director were interviewed regarding affordable housing, preventative efforts, and homeless services and facilities in the community. Specifically, the interview focused on the increase of these programs in the next five years as the demand continues to increase.
4	Agency/Group/Organization	Harbor House Domestic Abuse Shelter
	Agency/Group/Organization Type	Services: Victims of Domestic Abuse
	What section of the Plan was addressed by Consultation?	Homeless Needs: Families with Children Other: Domestic Abuse Strategies & Support
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Executive Director of Harbor House was interviewed regarding the need for facilities, services and truly affordable transitional housing, specifically for trafficking survivors and youth.
5	Agency/Group/Organization	Fox Cities Housing Coalition
	Agency/Group/Organization Type	Regional Organization Planning Organization

	What section of the Plan was addressed by Consultation?	Housing Needs Assessment Homelessness Strategy Anti-Poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The FCHC Executive Committee was interviewed to discuss strengths and gaps in the institutional delivery system overall and strategies for overcoming the gaps to be able to address priority needs.
6	Agency/Group/Organization	Rebuilding Together Fox Valley
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by Consultation?	Housing Needs Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Executive Director and Development & Outreach Manager were interviewed regarding the affordable housing needs and gaps in services, specifically for elderly and disabled populations in the Fox Cities.
7	Agency/Group/Organization	Fair Housing Services of Northeast Wisconsin (satellite office of Metropolitan Milwaukee Fair Housing Council)
	Agency/Group/Organization Type	Services: Fair Housing
	What section of the Plan was addressed by Consultation?	Other: Fair Housing
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Program Services Coordinator and Senior Administrator of the Inclusive Communities Program were informally interviewed via teleconference regarding fair housing barriers to housing in the Appleton community.
8	Agency/Group/Organization	LEAVEN, Inc.
	Agency/Group/Organization Type	Services: Housing
	What section of the Plan was addressed by Consultation?	Anti-Poverty Strategy



	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Executive Director and Director of Client Services were interviewed to discuss quality, affordable housing and the need for increased public services.
9	Agency/Group/Organization	Project RUSH (Research to Understand & Solve Homelessness)
	Agency/Group/Organization Type	Planning Organization
	What section of the Plan was addressed by Consultation?	Housing Needs Assessment Homeless Needs: Chronically Homeless Homeless Needs: Families with Children Homeless Needs: Veterans Homeless Needs: Unaccompanied Youth Anti-Poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Project RUSH Executive Team was interviewed to discuss characteristics of instability and homelessness in the community, as well as the increased need for public services, public facilities, affordable housing, and case management for these populations.
10	Agency/Group/Organization	Greater Fox Cities Habitat for Humanity
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by Consultation?	Housing Needs Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Executive Director was interviewed regarding the affordability and availability of housing due to the changes to home values and rents in the Fox Cities area.
11	Agency/Group/Organization	Appleton Area School District
	Agency/Group/Organization Type	Services: Education

	What section of the Plan was addressed by Consultation?	Homeless Needs: Families with Children Other: School
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Homeless Education & Foster Care Program Coordinator was interviewed to discuss the characteristics of school-attending homeless youth and the strengths and gaps in local collaborations.
12	Agency/Group/Organization	Salvation Army of the Fox Cities
	Agency/Group/Organization Type	Housing Services: Homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs: Chronically Homeless Homeless Needs: Families with Children Homelessness Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	An interview was conducted with the Lead Case Manager, the Housing Retention Case Manager, the Life Skills Coordinator, and the Scattered Site Housing Case Manager regarding housing barriers to affordable housing, and the need for programming associated with mental health.
13	Agency/Group/Organization	Boys & Girls Club of the Fox Valley
	Agency/Group/Organization Type	Services: Children
	What section of the Plan was addressed by Consultation?	Other: Children Services
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Runaway & Homeless Youth Services Assistant was interviewed to discuss the characteristics and needs of families with children who are precariously housed or at imminent risk of becoming homeless, as well as the “hidden and unaccompanied youth”
14	Agency/Group/Organization	Realtors Association of Northeast Wisconsin (RANW)/Valley Homebuilders Association (HBA)
	Agency/Group/Organization Type	Regional Organization



		Business Leaders
	What section of the Plan was addressed by Consultation?	Housing Needs Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	Ten members of the RANW/HBA during a regularly scheduled joint meeting to discuss housing, affordable housing needs, development, market strategies, and how the City of Appleton can coordinate more intricately with private developers.
15	Agency/Group/Organization	City of Appleton Community & Economic Development Department
	Agency/Group/Organization Type	Other Government: Local
	What section of the Plan was addressed by Consultation?	Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Director, Deputy Director, and Economic Development Specialist were interviewed regarding major changes or initiatives [in the next five years] that may have an economic impact on job and business growth opportunities.
16	Agency/Group/Organization	City of Appleton Department of Public Works City of Appleton Inspections Department
	Agency/Group/Organization Type	Other Government: Local
	What section of the Plan was addressed by Consultation?	Other: Public Facilities Needs Housing Needs Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Director of Public Works and the Inspections Supervisor were interviewed jointly to discuss the need for public facilities, public improvements, and the characteristics of the housing stock in the City of Appleton.
17	Agency/Group/Organization	Apricity
	Agency/Group/Organization	Other: Services: Substance Abuse Recovery

	What section of the Plan was addressed by Consultation?	Anti-Poverty Strategy Other: Substance Abuse
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Executive Director, Residential Treatment President, and the President of Contract Packaging & Recovery Support were interviewed regarding the dynamic of their unique agency and programming, as well as the characteristics and barriers associated with individuals recovering from substance abuse.
18	Agency/Group/Organization	Appleton Housing Authority
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Public Housing Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Executive Director was interviewed to discuss public housing needs, current collaborations with partners, and how services offered play an integral role in the Fox Cities' continuum of care.
19	Agency/Group/Organization	Outagamie County Emergency Management
	Agency/Group/Organization Type	Other Government: Local
	What section of the Plan was addressed by Consultation?	Other: Emergency Management/Resiliency
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Deputy Emergency Management Director was interviewed regarding local vulnerabilities, barriers, plans, partnerships, and connections associated with emergencies and natural disasters.
20	Agency/Group/Organization	NAMI Fox Valley
	Agency/Group/Organization Type	Services: Health
	What section of the Plan was addressed by Consultation?	Other: Mental Health
	How was the Agency/Group/Organization consulted and what are the anticipated	The Executive Director was interviewed to discuss the characteristics of individuals suffering with mental health and addiction in the community, and

	outcomes of the consultation or areas for improved consultation?	the need for psychiatric/therapeutic accessibility and services.
21	Agency/Group/Organization	City of Appleton Emergency Management
	Agency/Group/Organization Type	Other Government: Local
	What section of the Plan was addressed by Consultation?	Other: Emergency Management/Resiliency
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Fire Department Battalion Chief, Emergency Management Coordinator, Police Captain, and Public Health Officer were interviewed as the Emergency Management Executive Committee to discuss the City of Appleton's plans and partnerships in the event of an emergency or natural disaster.
22	Agency/Group/Organization	TDS Telecom
	Agency/Group/Organization Type	Other: Broadband Provider
	What section of the Plan was addressed by Consultation?	Economic Development Other: Broadband Access
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved consultation?	The Manager of Business Development was interviewed regarding accessibility and availability of competitive, affordable, and equal broadband internet access, and the strategies being considered or pursued to close the digital divide.

**Table 3 – Agencies, groups, organizations who participated**

**Identify any Agency Types not consulted and provide rationale for not consulting**

City of Appleton staff made several attempts to conduct an interview with the local internet provider, AT&T, but due to scheduling conflicts, the AT&T representative declined comment.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Wisconsin BoSCoC	The Wisconsin Balance of State Continuum of Care, of which the Fox Cities Continuum of Care is a member and the City of Appleton is an active participant, issued a 10-year Plan draft in January 2014. The WIBOSCOC’s goal to end all types of homelessness is supported by the City of Appleton through continued [financial] support to partnering agencies that provide housing and services to individuals and families that are at-risk of becoming homeless or experiencing homelessness.
A Hand and a Home: Foundations for Success	Wisconsin Interagency Council on Homelessness	The Wisconsin Interagency Council on Homelessness (ICH) was created by 2017 Act 74, and contains the secretaries or directors of eight state agencies and representatives from the four Continuum of Care organizations. The 2019-2022 Statewide Action Plan provides a roadmap for future funding initiatives, legislation, and collaboration efforts.
Comprehensive Plan	City of Appleton, Community & Economic Development Department	The Consolidated Plan will address several goals, objectives and action items of the City’s Comprehensive Plan including the following: <ul style="list-style-type: none"> <li>• Support creation and rehabilitation of single family homes and affordable rental units;</li> <li>• Support rehabilitation and accessibility modifications to allow the aging population to age in place</li> </ul>
PHA Plan	Appleton Housing Authority	Providing funding to support the AHA’s First-Time Homebuyer Program, including down payment assistance and homeowner rehabilitation.

**Table 4 – Other local / regional / federal planning efforts**



## PARTICIPATION (AP-12) 91.105, 91.200(c)

### Summary of citizen participation process/Efforts made to broaden citizen participation

#### Summarize citizen participation process and how it impacted goal-setting

Citizens are encouraged to participate in formal public hearings and 30-day public comment periods, all of which occur prior to the adoption of every five-year Consolidated Plan. Further efforts to gain citizen participation are illustrated specifically in the 2020-2024 Consolidated Plan.

Annually citizens are encouraged to participate in formal public hearings, specific to CDBG funding, to assist in determining and prioritizing community needs. These public hearings are held during the initial stages of the application process. In recent years, the City has implemented a mandatory, pre-application CDBG training session for all interested community partners. This meeting session is also an opportunity for community partners to provide comment on the needs in the City for the upcoming program year.

#### Citizen Participation Outreach

	Mode of Outreach	Target	Summary of response/attendance	Summary of comments received	Summary of comments not accepted
1	Internet Outreach	Non-targeted/broad community	On August 16, 2021, the City of Appleton announced details of a mandatory subrecipient training session, which served as a pre-requisite for application and funding in the 2022 program year. This information was communicated via email to various agencies and organizations throughout the community and was posted on the City's website.	RSVP's were encouraged but not required.	N/A



	<b>Mode of Outreach</b>	<b>Target</b>	<b>Summary of response/attendance</b>	<b>Summary of comments received</b>	<b>Summary of comments not accepted</b>
2	Internet Outreach	Non-targeted/ broad community	On September 1, 2021, the City of Appleton posted an announcement and application detailing the initiation of the 2022 program year competitive CDBG application process. This information was made available via email directly to agencies and organizations that participated in the pre-application training session.	8 agencies/ organizations submitted an application.	N/A
3	Public Hearing	Non-targeted/ broad community	On September 8, 2021, Community & Economic Development Committee met to discuss and vote on recommended CDBG funding goals for 2022.	No comments were received.	N/A
4	Public Meeting	Non-targeted/ broad community	On September 15, 2021, City Council met to discuss and vote on recommended CDBG funding goals for 2022.	No comments were received.	N/A
5	Public Meeting	Non-targeted/ broad community	On November 10, 2021, Community & Economic Development Committee met to discuss and vote on proposed CDBG funding subgrantees for the 2022 program year.	No comments were received.	N/A
6	Public Meeting	Non-targeted/ broad community	On November 17, 2021, City Council met to discuss and vote on proposed CDBG funding subgrantees for the 2022 program year.	No comments were received.	N/A



	Mode of Outreach	Target	Summary of response/attendance	Summary of comments received	Summary of comments not accepted
7	Public Meeting	Non-targeted/ broad community	On May 25, 2022, Community & Economic Development Committee met to discuss and vote on final CDBG allocations for the 2022 program year.	No comments were received.	N/A
8	Public Meeting	Non-targeted/ broad community	On June 01, 2022, City Council met to discuss and vote on final CDBG allocations for the 2022 program year.	No comments were received.	N/A

**Table 5 – Citizen Participation Outreach**

## EXPECTED RESOURCES (AP-15) 91.220(c) (1, 2)

### Introduction

The City of Appleton's CDBG Annual Action Plan includes a budget, which encompasses revenue from federal, state, and private agencies and will be used by many agencies in the community to address the priority needs identified throughout the Plan. The only funds, however, over which the City of Appleton maintains control in reference to this Plan are funds through the Community Development Block Grant (CDBG) program.

**Priority Table**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 3				Expected Amount Available Remainder of Con Plan	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin & Planning Economic Development Housing Public Improvements Public Services	\$565,880	\$375,000	\$0	\$940,880	\$1,136,479	Program income is generated specifically from the City of Appleton's Homeowner Rehabilitation Loan Program and the Appleton Housing Authority's Rehabilitation Program.

**Table 6 - Expected Resources – Priority Table**

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

The City of Appleton will leverage all dollars received through the CDBG program by funding activities that, overall, are only a portion of the valuable services that the awarded agencies provide to low- and moderate-income households throughout the City of Appleton.

There are no matching requirements associated with CDBG funding; however, higher consideration was given to applications that could demonstrate additional sources of funding to leverage projects.

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The City of Appleton does not anticipate any qualified, participating agency to use any publicly owned land or property while addressing the needs identified throughout this plan.

**Discussion**

Community Development Block Grant (CDBG) funding was awarded to programs that will perform the following activities during the 2022 program year: homebuyer assistance programs, homeowner rehabilitation programs, public service programs, public facility improvement programs, fair housing initiatives, and CDBG administration costs.



## ANNUAL GOALS & OBJECTIVES (AP-20) 91.420, 91.220(c)(3)&(e)

### Goals Summary Information

	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Improve and maintain housing stock	2022	2023	Affordable Housing Non-Homeless Special Needs	City of Appleton	Affordable Housing - Rehab of existing units	CDBG: \$361,170	Homeowner Housing Rehabilitated: 38 Household Housing Unit
2	Public facilities improvement & maintenance	2022	2023	Non-Housing Community Development	City of Appleton	Public Facilities	CDBG: \$66,231	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 6 facilities improved
3	Admin	2022	2023	Admin	City of Appleton		CDBG: \$58,479	
4	Homebuyer assistance	2022	2023	Affordable Housing	City of Appleton	Affordable Housing - Rehab of existing units	CDBG: \$25,000	Direct Financial Assistance to Homebuyers: 4 Households Assisted
5	Public services	2022	2023	Homeless Non-Homeless Special Needs Non-Housing Community Development	City of Appleton		CDBG: \$55,000	Public service activities other than Low/Moderate Income Housing Benefit: Public service activities for Low/Moderate Income Housing Benefit: 688 persons Assisted

**Table 7 – Goals Summary**



## Goal Descriptions

1	<b>Goal Name</b>	<b><i>Improve and maintain housing stock</i></b>
	<b>Goal Description</b>	This strategic goal will be accomplished through the Appleton Housing Authority, the City of Appleton Homeowner Rehabilitation Loan Program, the Greater Fox Cities Habitat for Humanity, and Rebuilding Together Fox Valley, where current housing stock (homeowner) will be rehabilitated and improved for LMI households.
2	<b>Goal Name</b>	<b><i>Public facilities improvement &amp; maintenance</i></b>
	<b>Goal Description</b>	Significant upgrades and improvements to Apricity's Mooring Program, which provide public service programming for individuals struggling with substance abuse addictions and homelessness.
3	<b>Goal Name</b>	<b><i>Administration</i></b>
	<b>Goal Description</b>	This goal is accomplished through efforts of the City of Appleton and Fair Housing services.
4	<b>Goal Name</b>	<b><i>Homebuyer assistance</i></b>
	<b>Goal Description</b>	Homebuyer assistance efforts are provided by the Appleton Housing Authority.
5	<b>Goal Name</b>	<b><i>Public services</i></b>
	<b>Goal Description</b>	Various programs for at-risk populations will be provided by LEAVEN and Harbor House Domestic Abuse Shelter.

Table 8 – Goal Descriptions

### Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):

It is estimated that 38 families will be provided affordable housing through activities completed during the 2022 program year.

## PROJECTS (AP-35) 91.220(d)

### Introduction

During the CDBG competitive application process, the City of Appleton prioritized needs and strategically allocated funding to achieve the most community impact. The proposed use of CDBG-allocated funds in the 2022-2023PY will focus on activities that:

- improve and maintain current housing stock
- create accessibility to homeownership for first-time homebuyers
- provide shelter and services to persons fleeing domestic violence
- revitalize public facilities
- fund costs associated with administering various programs and activities
- provide financial assistance to prevent homelessness

#	Project Name
1	Appleton Housing Authority
2	City of Appleton Administration

#	Project Name
3	City of Appleton Homeowner Rehabilitation Loan Program
4	Fair Housing Services
5	Greater Fox Cities Habitat for Humanity
6	LEAVEN, Inc
7	The Mooring Programs
8	Rebuilding Together Fox Valley
9	Harbor House Domestic Violence Shelter

Table 9 – Project Information

## PROJECTS SUMMARY (AP-38)

### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City of Appleton CDBG Advisory Board determined that allocation priority would focus on activities that improve on or increase the current affordable housing stock. All activities funded support the City of Appleton's CDBG program goal of *"creating a thriving urban community through the provision of assistance to low- and moderate-income households in the forms of basic shelter, affordable housing opportunities, expanded economic opportunities, suitable living environments and supportive services related to residential, financial, and social stability."*

### Project Summary Information

1	<b>Project Name</b>	Appleton Housing Authority
	<b>Target Area</b>	
	<b>Goals Supported</b>	Improve and maintain housing stock Homebuyer assistance
	<b>Needs Addressed</b>	Affordable Housing - Rehab of existing units Public Services
	<b>Funding</b>	CDBG: \$41,170
	<b>Description</b>	The Appleton Housing Authority will use CDBG funds to support its First-Time Homebuyer Program by providing zero-interest down payments, rehabilitation efforts, and first-time homebuyer counseling.
	<b>Target Date</b>	3/31/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	An estimated four households will receive downpayment assistance, four first-time homebuyers will receive assistance for rehabilitation of their new home, and approximately 40 households will receive homebuyer counseling services through partnership with FISC. It is expected that all benefiting participants will be low- or moderate-income households.
	<b>Location Description</b>	The Appleton Housing Authority is located at 925 W Northland Avenue in Appleton, Wisconsin. The homes that will be rehabilitated will be located within the City of Appleton, although the specific locations are still unknown.

	<b>Planned Activities</b>	The Appleton Housing Authority will use the CDBG funding to assist low- and moderate-income first-time homebuyers with downpayment assistance and/or needed repairs and rehabilitation to their newly acquired home. The funds also facilitate staff salaries for administration of the First-Time Homebuyer Program.
2	<b>Project Name</b>	City of Appleton Administration
	<b>Target Area</b>	
	<b>Goals Supported</b>	Administration
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$58,479
	<b>Description</b>	The City of Appleton will utilize the CDBG funds to offset expenses associated with administering the CDBG program.
	<b>Target Date</b>	3/31/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	This activity will include costs associated with overseeing the day-to-date operations of the CDBG program.
	<b>Location Description</b>	The City of Appleton administrative duties will be performed by staff at City Hall, which is located at 100 N Appleton Street, Appleton, Wisconsin.
	<b>Planned Activities</b>	The City of Appleton will utilize the CDBG funds to compensate program administrative costs, such as staff time, notification or publications, and training costs associated with CDBG.
3	<b>Project Name</b>	City of Appleton Homeowner Rehabilitation Loan Program
	<b>Target Area</b>	
	<b>Goals Supported</b>	Improve and maintain housing stock
	<b>Needs Addressed</b>	Affordable Housing - Rehab of existing units
	<b>Funding</b>	CDBG: \$120,000
	<b>Description</b>	The City of Appleton's Homeowner Rehabilitation Loan Program will provide no downpayment, zero-interest loans to low- and moderate-income homeowners within the City of Appleton. These loans will compensate repairs and improvements made to the homes, improving the condition and increasing the overall value of the property.
	<b>Target Date</b>	3/31/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 24 low- or moderate-income families will benefit from the proposed activities.
	<b>Location Description</b>	All properties rehabilitated will be located within the City of Appleton, but their specific location is unknown at this time.



	<b>Planned Activities</b>	The City of Appleton's Homeowner Rehabilitation Loan Program will utilize the CDBG funds as project delivery costs associated with overseeing repairs and improvements to eligible homes including, but not limited to window and roof replacement, exteriors, lead-based paint hazard mitigation, electrical, plumbing, and heating work, exterior doors, foundation work, and insulation.
4	<b>Project Name</b>	Fair Housing Services
	<b>Target Area</b>	
	<b>Goals Supported</b>	Administration
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$25,000
	<b>Description</b>	The Fair Housing Center of Northeast Wisconsin will provide fair housing services to City of Appleton residents.
	<b>Target Date</b>	3/31/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	This is an administrative cost that is considered to satisfy the national objective of the CDBG program.
	<b>Location Description</b>	While the Metropolitan Milwaukee Fair Housing Council is located in Milwaukee, the Fair Housing Center of Northeast Wisconsin is located at 4650 West Spencer Street in Appleton, Wisconsin. The services provided with the support of CDBG funds will only pertain to City of Appleton residents.
	<b>Planned Activities</b>	The Fair Housing Center of Northeast Wisconsin conducts fair housing activities on behalf of the City of Appleton including, but not limited to: outreach and education; complaint intake and investigations; and technical assistance.
5	<b>Project Name</b>	Greater Fox Cities Habitat for Humanity
	<b>Target Area</b>	
	<b>Goals Supported</b>	Improve and maintain housing stock
	<b>Needs Addressed</b>	Affordable housing- rehab of existing rental units
	<b>Funding</b>	CDBG: \$120,000
	<b>Description</b>	Habitat for Humanity will acquire and rehabilitate two houses to be sold to qualified families seeking homeownership.
	<b>Target Date</b>	03/31/2023
	<b>Estimate the number and type of families that will benefit</b>	Two homes will be acquired and rehabilitated.
	<b>Location Description</b>	The location of the homes for acquisition have not been determined, but will be located in the City of Appleton.
	<b>Planned Activities</b>	Habitat for Humanity will use funding for property acquisition and rehabilitation/renovation of three single-family homes that will be sold to qualifying families seeking homeownership.
6	<b>Project Name</b>	LEAVEN, Inc
	<b>Target Area</b>	

	<b>Goals Supported</b>	Public services
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$30,000
	<b>Description</b>	LEAVEN, Inc. helps to ensure that people have their most basic needs met. Financial assistance is provided to those who have no other resources to draw from and is intended to help stabilize households, preventing them from slipping into greater poverty and homelessness.
	<b>Target Date</b>	3/31/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 188 households will benefit from the proposed activities.
	<b>Location Description</b>	LEAVEN is located at 1475 Opportunity Way in Menasha, Wisconsin. The services provided and reported with support of CDBG funding will pertain only to City of Appleton residents.
	<b>Planned Activities</b>	The funding will support LEAVEN's Emergency Assistance Program. This program provides rental and utility assistance to low- and moderate-income individuals and families residing in the City of Appleton.
7	<b>Project Name</b>	The Mooring Programs
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public facilities improvement and maintenance
	<b>Needs Addressed</b>	Public Facilities
	<b>Funding</b>	CDBG: \$66,231
	<b>Description</b>	The Mooring Programs, which provides primary residential treatment services to men and women with substance abuse disorders, will utilize CDBG funds to repair and rehabilitate their Men's Apartment Program facilities.
	<b>Target Date</b>	3/31/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Reconditioning of five residential treatment houses near the main facility, as well as the main facility building, which together provide a continuum of care beyond a 28-day program.
	<b>Location Description</b>	Rehabilitation at the following locations: 610 Lawrence Street; 131 S State Street; 415 S State Street; 617/619 Seventh Street; 607 W Seventh St. All properties are located within the City of Appleton.
	<b>Planned Activities</b>	CDBG funds will be utilized for rehabilitation purposes, including but not limited to: foundation grading, sealing and painting; replacement of driveways; repair/replacement of roofs; replacement of water heaters; lighting upgrades, and kitchen upgrades.
8	<b>Project Name</b>	Rebuilding Together Fox Valley
	<b>Target Area</b>	
	<b>Goals Supported</b>	Improve and maintain housing stock
	<b>Needs Addressed</b>	Affordable Housing - Rehab of existing units

	<b>Funding</b>	CDBG: \$80,000
	<b>Description</b>	The project entails rehabilitation to 8 affordable units that are owner-occupied and in severe need.
	<b>Target Date</b>	3/31/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Rebuilding Together Fox Valley intends to complete rehabilitation projects for 8 owner-occupied households.
	<b>Location Description</b>	All homes will be located in the City of Appleton.
	<b>Planned Activities</b>	RTFV intends to complete rehabilitation activities for 8 households, allowing them to remain safe and healthy in their homes.
9	<b>Project Name</b>	Harbor House Domestic Violence Shelter
	<b>Target Area</b>	
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$25,000
	<b>Description</b>	The Shelter Program provides basic necessities, emotional support, education and most importantly, safety planning to increase the sense of security for victims of domestic abuse.
	<b>Target Date</b>	3/31/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 100 women and children/48 households will benefit from the services provided.
	<b>Location Description</b>	Harbor House is located at 720 W Fifth Street in Appleton, Wisconsin.
	<b>Planned Activities</b>	Harbor House will utilize the awarded funding to subsidize the salaries of two women's advocates, one bilingual women's advocate, and two children's advocates. These advocates provide direct services to survivors of domestic abuse.

Table 10 – Project Summary

## GEOGRAPHIC DISTRIBUTION (AP-50) 91.220(f)

### Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City of Appleton will not have a designated geographic area within the jurisdiction where funds are allocated. However, activities benefitting persons, facilities, or housing within the census block groups that HUD has designated as meeting the 51 percent LMI threshold will be given priority.

### Rationale for the priorities for allocating investments geographically

The City of Appleton will not have a designated geographic area within the jurisdiction where funds are allocated. However, activities benefitting persons, facilities, or housing within the census block groups that HUD has designated as meeting the 51 percent LMI threshold will be given priority.

## Discussion

The City of Appleton will not have a designated geographic area within the jurisdiction where funds are allocated. However, activities benefitting persons, facilities, or housing within the census block groups that HUD has designated as meeting the 51 percent LMI threshold will be given priority.

## AFFORDABLE HOUSING (AP-55) 91.220(g)

### Introduction

The City of Appleton invests federal funds into the development of rental and homeownership units and the rehabilitation and repair of existing homeowner units. This section shows specific goals for the number of homeless, non-homeless and special needs households that will be provided affordable housing during the 2022 program year. Also shown are the number of affordable housing units that will receive CDBG funding. Programs that will provide these units through the CDBG program are: the City of Appleton's Homeowner Rehabilitation Loan Program, the Appleton Housing Authority, Greater Fox Cities Habitat for Humanity, and Rebuilding Together Fox Valley.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	38
Special-Needs	0
<u>Total</u>	<u>38</u>

Table 11 – One-Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	36
Acquisition of Existing Units	2
<u>Total</u>	<u>38</u>

## PUBLIC HOUSING (AP-60) 91.220(h)

Table 121 – One-Year Goals for Affordable Housing by Support Type

### Introduction

The Appleton Housing Authority's mission is "to provide decent, safe, and quality housing for individuals and families that need rent affordability along with opportunities and programming for participants desiring to become self-sufficient." The City of Appleton will provide funding to support the Appleton Housing Authority's Homebuyer Program, which aids with downpayments and needed repairs or upgrades for the homes that are purchased, as well as counseling services for first-time homebuyers.

### Actions planned during the next year to address the needs to public housing

While the City of Appleton does not provide CDBG funding to the Appleton Housing Authority in support of its public housing program, CDBG funds are allocated in support of the Appleton Housing Authority's

Homebuyer Program, which includes downpayment assistance, rehabilitation financial assistance, and counseling services.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

By supporting the Appleton Housing Authority's Homebuyer Program, public housing residents can learn about homeownership through homebuyer education classes. Completing these classes initiates the process of becoming a first-time homebuyer and receiving financial assistance for downpayments or needed repairs on their newly purchased home.

### **If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

The Appleton Housing Authority is not designated as troubled.

### **Discussion**

Overall, the Housing Authority is provided CDBG funding to support its Homebuyer Program only. The Homebuyer Program is an acquisition/rehabilitation program that promotes affordable housing and financial assistance to low- and moderate-income households, while revitalizing neighborhoods.

## **HOMELESS & OTHER SPECIAL NEEDS ACTIVITIES (AP-65) 91.220(i)**

### **Introduction**

The City of Appleton awarded 2022 program year CDBG funding to several agencies that impact and support the needs of the homeless and special needs populations in the community.

The definition of the special need's population in the City of Appleton was derived after consulting with several nonprofit, supportive service providing agencies in the Appleton area. The most prevalent, but certainly not exclusive, characteristics of the population were:

- Persons affected by mental health issues;
- Persons with alcohol and drug addictions; and
- Elderly in need of supportive services for health and housing issues

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:**

#### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The City of Appleton continues to be an active member of the local Fox Cities Housing Coalition (FCHC), serving as the lead agency and fiscal administrator for Continuum of Care (CoC) and Emergency Homeless and Housing (EHH) grant funding into the community. While 2022 program year CDBG funding will be supporting LEAVEN, Inc and Harbor House, both CoC and EHH funds significantly support other agencies and their efforts to serve the homeless population in the community.

During the January 2022 Point in Time count, the Fox Cities, including the City of Appleton, identified 19 persons experiencing homelessness. The City of Appleton, in collaboration with the community, will

continue to strive to serve these individuals, and others as necessary, by continuing to reach out to them and encourage them to utilize available resources in the community.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

The Appleton Housing Authority and the Salvation Army of the Fox Cities collaborate to provide transitional housing options and supportive services through a Tenant Based Rental Assistance (TBRA) program. This program serves approximately 40 households annually.

Pillars Inc. and Harbor House have continued to collaborate and provide six transitional housing beds and supportive services specifically for domestic violence victims transitioning out of shelter. On average, eight households are served each year through this initiative.

Ascend, a Pillars initiative in collaboration with NAMI Fox Valley, serves young adults [aged 18-24] with a mental health challenge navigate their transition from adolescence to an adulthood of self-sufficiency and stability.

Emergency shelter needs will continue to be addressed through Emergency Homeless and Housing (EHH) grant and will continue to change and expand based on the needs in the community. Under the Wisconsin Balance of State Continuum of Care's (WIBOSCO) coordinated entry process, access to services and programming- initiated at the shelter level- has proven efficient and client-driven.

### **Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

The City of Appleton will continue to use CDBG funds to support agencies in the community proposing to provide public service activities that assist homeless persons by providing temporary shelter and accessibility to services that lead to permanent housing solutions. Specifically, for the 2022 program year, the City awarded funding to:

LEAVEN, Inc., who offers an Emergency Assistance Program which provides rental and utility assistance to families and individuals on the verge of homelessness.

Harbor House, the local domestic violence emergency shelter, offers safe shelter, food, personal care items, linens, and cleaning supplies for participants. Harbor House provides crisis counseling, information and resources, and referrals for victims, family members, and the general public.

The City of Appleton also awarded 2022 program year funding to agencies- including the City of Appleton's Homeowner Rehabilitation Loan Program, the Appleton Housing Authority, Greater Fox Cities Habitat for Humanity, and Rebuilding Together Fox Valley - proposing rehabilitative housing activities to maintain affordable housing units and educational skill building as an effort to provide additional affordable housing options and prevent homelessness.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

LEAVEN, Inc. helps ensure that individuals have their most basic needs met. Financial assistance is provided to those who have no other resources to draw from and is intended to help stabilize households, preventing them from slipping into greater poverty and homelessness. LEAVEN's Emergency Rental Assistance program provides rental assistance to low- and moderate-income individuals and families residing in the City of Appleton in efforts to cancel evictions, secure affordable housing, and forestall foreclosure actions.

Rebuilding Together Fox Valley's core mission is to improve the homes and lives of low-income homeowners, allowing them to remain safe and healthy in their home. Not only are the homeowners able to age in place, but they are able to sustain affordable housing.

The City of Appleton's role as the lead financial agent for CoC and EHH funds facilitates and encourages Fox Cities Housing Coalition member-agencies to provide services to extremely low-income persons and assist them with services needed as they navigate through the systems of care in the area.

## **BARRIERS TO AFFORDABLE HOUSING (AP-75) 91.220(j)**

### **Introduction**

The City of Appleton, through a collaboration with the Metropolitan Milwaukee Fair Housing Council (MMFHC), updated the Analysis of Impediments to Fair Housing Choice report. The 2020 Analysis identifies barriers to equal housing access based on quantitative data contained in various sections of the report, and based on qualitative information gleaned from community input. The impediments identified [below] are not listed in order of priority.

1. Private-market housing discrimination;
2. Affordable housing location;
3. Lack of affordable, accessible housing;
4. Private-market refusal to permit reasonable accommodations/modifications;
5. Lending discrimination and disparities; and
6. Critical shortage of affordable rental housing and limited housing assistance.

The 2020 Analysis of Impediments *Fair Housing Goals and Strategies* section identifies goals and strategies designed to redress impediments to fair housing. Each goal has a number of strategies to make progress toward the goal. Each strategy contains a timeframe for action, a measure of achievement, and the entity at each municipality that is responsible for implementing the strategies.

**Goal 1:** Continue efforts to ensure adequate supply of housing affordable to all income levels in the community;

**Goal 2:** Increase fair housing choice and decrease housing discrimination;

**Goal 3:** Continue funding the City of Appleton’s Neighborhood Program to encourage the establishment and support of neighborhood organizations; and

**Goal 4:** Increase access to consumer education in a culturally appropriate context.

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

Under *Goal 1: Continue efforts to ensure adequate supply of housing affordable to all income levels in the community*, listed above, the City of Appleton has identified eight strategies to make progress toward removing or ameliorating the barriers to affordable housing. Strategies specific to the removal or amelioration of the negative effects of public policy that serve as barriers include [in no particular order]:

**Strategy 1-** Support a variety of housing programs to defray the costs of rental housing or homeownership, marrying financial tools such as historic preservation, DNR grants, and opportunity zones;

**Strategy 2-** Promote and support private sector investment in affordable housing through TIF financing, LIHTC projects, and other state/federal financial resources; and

**Strategy 3-** Consider utilizing Central Business District (CBD) zoning in other areas of the City to promote denser in-fill and housing development.

**Discussion**

The City of Appleton is currently under contract with the Metropolitan Milwaukee Fair Housing Council to update the Analysis of Impediments, in conjunction with the 2020-2024 Consolidated Plan. It is anticipated that updated amelioration efforts will be proposed upon implementation of the updated Consolidated Plan.

**OTHER ACTIONS (AP-85) 91.220(k)**

**Introduction**

The City of Appleton’s 2020-2024 Consolidated Plan outlines various strategies addressing obstacles in meeting underserved needs, fostering and maintaining affordable housing, reducing lead-based paint hazards, reducing poverty, improving institutional structure, and enhancing coordination between housing and social service agencies.

**Actions planned to address obstacles to meeting underserved needs**

The Fox Cities Housing Coalition (FCHC), of which the City of Appleton is a member agency, is designed to promote community-wide commitment to the goal of ending homelessness; provide programming and housing for underserved and homeless individuals and families; promote access to and effect utilization of mainstream programs; and optimize self-sufficiency among underserved and homeless



individuals and families. This continuum begins with emergency shelter programs, continues through transitional housing programs, and on to permanent affordable housing options. Nearly all of the 2022 program year funds are subawarded to agencies that are FCHC members, and operate programs that address underserved needs.

### **Maintain affordable housing**

The City of Appleton has primarily used its CDBG funds to support affordable housing activities in various ways for homeowners and first-time homebuyers. The City will continue to fund similar efforts in the 2022 program year through subawards to Rebuilding Together Fox Valley, the Appleton Housing Authority, Greater Fox Cities Habitat for Humanity, and the City's Homeowner Rehabilitation Loan Program.

### **Actions planned to reduce lead-based paint hazards**

The City of Appleton continues to allocate CDBG funds each program year supporting its Homeowner Rehabilitation Loan Program, which provides low- and moderate-income homeowners with the financial ability to make repairs to their homes. A requirement for participation in this program is that items not meeting code and all lead paint hazards be rehabilitated as part of the loan funding.

The City also continues to support the Appleton Housing Authority's Homebuyer Program, which will include rehabilitation. Lead hazards are identified and remediated during the rehabilitation process.

In addition, the City of Appleton Health Department and the City's Homeowner Rehabilitation Loan Program work collaboratively to identify homes where young children may be adversely affected in the dangers of lead-based paint and removal of those hazards.

### **Actions planned to reduce the number of poverty-level families**

In an effort to reduce the number of poverty-level families, the City of Appleton awarded 2022 program year funds to a domestic violence emergency shelter, a substance abuse treatment facility, and a rental assistance program for individuals on the brink of homelessness. These programs and projects directly serve individuals and families that are facing financially challenging situations. The services offered and the constant collaboration among agencies provide the necessary direction and opportunities toward achieving financial independence and stable housing, while also decreasing the likelihood of homelessness.

The City of Appleton continues to provide funding to the City's Homeowner Rehabilitation Loan Program, the Appleton Housing Authority, Habitat for Humanity, and Rebuilding Together Fox Valley in an effort to rehabilitate and maintain affordable housing opportunities in the Appleton community.

### **Actions planned to develop institutional structure**

The institutional structure through which the City of Appleton carries out its plans is strong due to framework already in place, and as such, does not have any specific actions planned to modify it.

The City is the financial agent for the Continuum of Care (CoC) and Emergency Homeless and Housing (EHH) grants, and an active member, of the Fox Cities Housing Coalition. The Appleton Housing Authority receives a CDBG allocation for its Homebuyer Program and coordinates with the Health Department to provide services to its senior population. These relationships allow for a high level of

interaction resulting in coordination of services between the city and agencies that may be supported by CDBG funding.

**Actions planned to enhance coordination between public and private housing and social service agencies**

While there does not appear to be a gap in the structure, the City of Appleton continuously works to further enhance coordination of services between nonprofit organizations and public institutions. The City of Appleton is an actively participating member of the Fox Cities Housing Coalition, a local continuum of services. All member agencies of the Coalition actively seek to enhance coordination and collaboration between services and agencies, and reduce any level of duplication.

**PROGRAM SPECIFIC REQUIREMENTS (AP-90) 91.220(I)(1,2,4)**

**Introduction**

**Community Development Block Grant Program (CDBG)**

**Reference 24 CFR 91.220(I)(1)**

**Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.**

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>0</b>

**Other CDBG Requirements**

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	86.08%

